

FEDERAL REPUBLIC OF NIGERIA

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# Views of the Government of the Federal Republic of Nigeria on the Visitation Report into the Affairs of the National Open University of Nigeria, Abuja

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(2011 - 2015)

DECEMBER, 2022

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# WHITE PAPER ON THE REPORTOF THE VISITATION PANEL INTO THE AFFAIRS OF THE NATIONAL OPEN UNIVERSITY OF NIGERIA, ABUJA

(2011-2015)



ARRANGEMENT OF PARAGRAPHS

#### Paragraph:

- Publication of Federal Government White Paper on the Report of the Visitation Panel into the Affairs of the National Open University of Nigeria, Abuja(2011-2015).
- 2. Citation.

SCHEDULE

#### WHITEPAPERONTHEREPORTOFTHEVISITATIONPANELINTO THE AFFAIRS OF THE NATIONAL OPEN UNIVERSITY OF NIGERIA, ABUJA (2011-2015)

1. The Federal Government White Paper on the Report of the Visitation Panel into the affairs of the National Open University of Nigeria, Abuja (2011-2015) as provided in the schedule to this Notice is hereby published in the Federal Government Gazette.

Publication of Federal Government White Paper on the Report of the Visitation Panel into the Affairs of the National Open University of Nigeria, Abúja (2011-2015).

Citation.

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2. This Notice may be cited as the "White Paper on the Report of the Visitation Panel into the affairs of the National Open University of Nigeria, Abuja (2011-2015)".

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#### 1.0. INTRODUCTION

On 13th April, 2021, the Visitation Panel to the National Open University of Nigeria (NOUN) was inaugurated by the Honourable Minister of Education, Mallam Adamu Adamu on behalf of the Visitor, President and Commander-in-Chief of the Armed Forces, Federal Republic of Nigeria, His Excellency, Muhammadu Buhari, GCFR. The Panel was given the task of examining the affairs of the NOUN from 2011 to 2015.

1.1. MEMBERS OF THE PANEL

Membership of the Visitation Panel is as follows:

( <i>i</i> )	Alhaji Isa Bello Sali, CFR	••	••	••	••	Chairman
( <i>ii</i> )	Bldr. Jube Jemide, FNIOB	••		••	••	Member
(iii)	Arc. John Alkali, 00n, FNIA	••	••	••	••	Member
(iv)	Alha ji Ibrahim Idris Sankara		••	••		Member
(v)	Prof. Ephraim Chukwuocha	••	••	••	••	Member
(vi)	Air Cdre. Gambo Muhammad	llyası	і (Rті	D.) <b>,</b>		
	fdc, FCNA	••	••	••		Member
(vii)	Dr. Kareem Olawale Lateef		••	••	••	Secretar y

1.2. TERMS OF REFERENCE

The Panel's Terms of Reference were to :

(*i*) enquire into the level of implementation of the White Paper on the last visitation report.

(*ii*) look into the leadership quality of each University in terms of the roles of the Governing Council, the Vice Chancellors and other Principal Officers.

(*iii*) look into the financial management of each institution including statutory allocations and internally generated revenue over the recommended period, and determine whether it was in compliance with appropriate regulations.

(*iv*) investigate the application of funds, particularly the special grants and loans meant for specific projects in order to determine the status of such projects and their relevance for further funding.

(v) examine the adequacy of the staff and staff development programmes of each University.

(vi) determine the relationship between the University and the various statutory bodies it interacts with according to its Law, for the purposes of supervision, planning, finance, discipline, guidance and any other relationship (i.e., the Governing Council, the National Universities Commission and the Federal Ministry of Education).

(vii) examine the Law establishing the University including the relationship between the various internal organs, units and of fices, and indicate the ways the Law has been observed by the competent authorities, and also suggest any modifications to the Law.

(viii) trace the historical evolution of the University and take stock of its net achievements and problems as well as its style and direction.

(*ix*) examine the general security in the University and how the University has dealt with it, and recommend appropriate measures.

(x) examine the processes and structures of discipline of students in each University.

1.3. Details of the Findings/Observations and Recommendations of the Visitation Panel, as well as the comments indicating recommendations accepted, noted or rejected by the Visitor are contained in a tabular format in sections 2
- 11 of this gazette. The highlights of the Visitor's directives include:

(i) the NOUN has substantially implemented the Visitor's directive in the previous white paper, (49), and 2 partially implemented. The University is urged to complete the outstanding directives;

(*ii*) the University should redouble its efforts towards securing the approval of Council of Legal Education for admission of the NOUN Law graduates into the Nigeria Law School;

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(*iii*) the NOUN should develop a 5 - 10 year Strategic Plan on how to address its challenges;

(iv) members of the Senate should take their responsibilities seriously;

(v) the University should abide by the provisions of the enabling Act, especially as it relates to Congregation and Convocation;

(vi) the University should continue to sustain the timely remittances of WHT, VAT and operating surpluses to the appropriate authority;

(vii) The NOUN should liaise with the Federal Ministry of Education and TETFund to see to the completion of the abandoned Model Study Centre project in Kubwa, Abuja, which was funded by the TETFund and awarded to Messrs CCECC by the Federal Ministry of Education, but was abandoned by the Contractor in 2003 at 30 per cent completion due to non-payment;

(*viii*) NOUN should operate within its mandate and the NUC should enforce this;

(*ix*) the NOUAct (1983) should be amended to reflect that the University provides full-time learning and teaching delivered through Open and Distance Learning (ODL) System using new and improved communication technologies and the provision of Seminars, Special clinics, Professional Internship, Facilitation and robust counselling services;

(x) the Governing Council should ensure that it abides by the provisions of the law in appointment of Vice-Chancellor and other Principal Officers;

(xi) the NOUN should intensify efforts on its advocacy and mobilization drive to institutionalize the concept of ODL as a veritable tool for access to quality education delivery in Nigeria;

(*xii*) the University should deploy contemporary security strategies, including collaboration with relevant government agencies; and

(*xiii*) the University should ensure that all Study Centres have competent personnel, expeditiously dispose of all cases of examination malpractices and protecting the integrity of its certificates.

### TERMOFREFERENCEONE

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
2.1.	LAST VISITATION REPORT	Out of 69 issues raised in TOR 1, 49 were implemented, 10 were not implemented and 2 were partially implemented ; the rest were noted.		Visitor notes there was no recommend a- tion for the ToR. However, di- rects Council to im plement the pending ten (10) recommen- dations without further delay.

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"Inquire into the level of implementation of the White Paper on the last visitation."

#### **TERM OFREFERENCETWO**

S/No.	lıem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
3.1.	Composition of Council	<ul> <li>(i) Between 2011 and 2015, the University was administered by two Governing Councils.</li> <li>(ii) The Councils were not properly constituted in line with the law establishing the University.</li> </ul>	(i) In view of the important regulatory role of the NUC over Nigerian Universities, the Law of the Univer- sity should be amended to allow the National Universities Commission attend the meetings of the Governing Council in advisory capacity; (ii) The University Council should en- sure that its internal members such as the Representatives of Senate, Congregation and Convocation are properly represented as provided for in the Act (ratio 4 : 2 : 1 re- spectively); and	(i) Visitor re- jects recommen- dation (i). (ii) Visitor accepts recom – mendation (ii).
			( <i>iii</i> ) The Federal Ministry of Education should ensure that the University Coun- cil is always properly constituted.	(iii) Visitor notes recom - mendation (iii).
32.	QUALITY OF PRO- CHANCELLOR AND EXTERNAL MEMBERS OF COUNCIL	( <i>i</i> ) The Pro-Chan- cellors and external members of Council be- tween 2009 and 2018, were adjudged to be persons of unmatchable experi- ence in management, of immense experience in university administra- tion and of sterling qualities in public ad-	(i) The appoint- ment of persons with impeccable character into the Governing Council as was done in 2011-2015 should be sustained by the Visitor; and (ii) The University Community should ensure that only cred- ible members are	Visitor Notes recommenda- tion (i) and ac- cepts recom- mendation (ii).

"Look into the leadership quality of the University in terms of the roles of the Governing Council, the Vice Chancellor and other Principal Officers."

S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		ministration and gover- nance who added im- mense value to the gov- ernance of the Univer- sity during the period under review.	elected from the Sen- ate, Congregation and Convocation to the Governing Coun- cil in order to comple- ment the efforts of Visitor's appointees.	
3.3.	Vice-Chancellor	The appointment and tenure of the Vice- Chancellor was marked by some irregularities which precipitated some crisis in administration that were later resolved.	(i) The Governing Council should al- ways abide by the pro- visions of the law in the appointment of the Vice-Chancellor and other Principal Officers; and (ii) Visitor should be properly advised on the procedures for the appointment of the Vice-Chancellor in order for peace and harmony to reign in the institution.	Visitor notes these recom- mendations for update in sub- sequent visita- tion.
			(i) The University should sustain its cor- dial relationship with the NUC and the TETFund to ensure unhindered operations and quality education delivery;	Visitor notes these recom- mendations for update in sub- sequent visita- tion.
			( <i>ii</i> ) The University should redouble its ef- forts towards securing the approval of the Council of Legal Edu- cation for admission of the NOUN Law gradu- ates into the Nigeria Law School; and	
			( <i>iii</i> ) The NOUN should develop a 5 - 10 year Strategic Plan on how to address its challenges.	

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S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
3.4.	Deputy Vice- Chancellor	(i) Four Deputy Vice- Chancellors served within the period under review. (ii) There was a good rapport and excellent working relationship be- tween the Vice-Chancel- lor and his Deputies.	The University should explore the possibility of creating an additional office of a Deputy Vice-Chan- cellor to oversee the Zonal/Regional Coor- dinators of the Study Centres, and the ad- vancement and man- agement of ICT infra- structure.	Visitor notes this recommen- dation.
3.5.	The Senate	<ul> <li>(i) The meetings of the Senate were irregular and inadequate.</li> <li>(ii) There was also the practice by which the Senate applauded the report of accreditation programmes by NUC without deliberating extensively on the grey areas highlighted in such reports.</li> <li>(iii) The applauding of the NUC's reports without serious scrutiny by the Senate is an u n a c c e p t a b l e behaviour.</li> </ul>	<ul> <li>(i) Members of the Senate should take their responsibilities seriously in order to advance the course of teaching, learning and research ;</li> <li>(ii) The Senate should hold its meet- ings regularly with at least, a minimum of six meetings (once in two months) in a year ex- eluding extraordinary meetings;</li> <li>(iii) The Senate should address the various challenges of the University, espe- cially those arising from the deficiencies observed by the regu- lating agencies on academic programmes in the Study Centres to ensure sound aca- demic pursuits ; and</li> <li>(iv) The Univer- sity should discon- tinue its Law Degree programme and fash- ion out the running of Paralegal certificate</li> </ul>	Visitor notes these recom- mendations for update in subse- quent visitation

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S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the V <sup>°</sup> isitor
			programmes, pend- ing the time it com- plies with guidelines of the Council of Le- gal Education for full-fledged Law programmes.	
3.6.	THE REGISTRAR	<ul> <li>(i) There was a good working relationship between the Registrar and members of Council and Management which led to her appointment for a second term.</li> <li>(ii) The minutes of the Statutory Committee meetings revealed that the Registrar delegated other Deputy Registrars to serve as Secretaries of the Statutory Committees, such as Appointment and Promotion Committee (Senior non-academic) and Council Disciplinary Committee.</li> <li>(iii) The Registrar had the habit of delegating her duties in the meetings of the Statutory Committees of the Council to her deputies; and</li> <li>(iv) The absence of the Registrar in such statutory Committees of the Council to her deputies in the meetings of the Statutory Committees of the Council to her deputies in such statutory Committees of the Registrar in such statutory Committees of the Registrar in such statutory Committees deprived the members of getting high quality guidance and the benefit of institutional memory in handling issues before them.</li> </ul>	(i) The Registrar should personally serve as the Secre- tary of all the Statu- tory Committees of Council for proper guidance ; and ( <i>ii</i> ) He/She should ensure that extracts of minutes of all Council and Management meet- ings are produced and circulated to members for infor- mation and neces- sary actions ahead of the next meeting.	Visitor notes these recom- mendations for update in sub- sequent visita- tion.

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S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
3.7.	THE LIBRARIAN	<ul> <li>(i) The University Main Library at the Head- quarters had been digi- talized and over 20,000 volumes of books in vari- ous disciplines were pro- cured for distribution to the different Study Cen- tres across the country.</li> <li>(ii) The NOUN Vir- tual Library was estab- lished at the Headquar- ters and in some Study Centres such as Abeokuta, Enugu, Benin,Abuja,Asaba, Jos and Kaduna. In all, about 80 new computers and accessories were mobilized to the libraries.</li> <li>(iii) One of the major ingredients for success- ful implementation of Open and Distance Learning is the deploy- ment of Library automa- tion and e-library which require computer net- working, software instal- lation and training.</li> <li>(iv) The internet fa- cilities of the Univer- sity could not be de- ployed appropriately due to absence of ICT infrastructure.</li> <li>(v) It was also re- ported at one of the meetings of the Gov- erning Council in 2011, that the Company en- gaged to supply Note- books under the Stu- dent Computer Owner- ship Scheme backed out of the arrangement.</li> </ul>	(i) The University should seek the assis- tance of the Federal Ministry of Communi- cation and Digital Economy and the Na- tional Information Technology Develop- ment Agency (NITDA) on the pro- vision of ICT infra- structure for effective implementation of ODL and develop- ment of e-library of the NOUN. (ii) All staff and students should be trained and retrained in using automation/ internet facilities to access information for teaching, learning, re- search and administra- tion. (iii) Specific inter- vention from TETFund for the de- velopment of e-library and provision of ICT infrastructure should be sought.	Visitor notes these recom- mendations for update in sub- sequent visita- tion.

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S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
3.8.	Congregation and Convocation	<ul> <li>(i) There was always delay in the elections of the representatives of the Congregation and the Convocation whenever a new Council was inaugurated.</li> <li>(ii) Between 2011 and 2015, three members of the Congregation were elected to the Council instead of two as provided for in the University Act.</li> <li>(iii) No member of the Convocation was elected into the Governing Council between 2011 and 2015.</li> <li>(iv) The Panel noted the poor quality of contributions of representatives of the Congregation at the Council meetings.</li> </ul>	(i) The University should abide by the provisions of the en- abling Act by holding regular meetings of Congregation and Convocation for quality contribution to the affairs of the University during the Governing Council meetings; (ii) The Univer- sity community should differentiate Congregation from Convocation to en- sure that each is prop- erly represented on the Governing Coun- cil as provided for by the A ct; and ( <i>iii</i> ) The Vice- Chancellor should en- sure that the meet- ings of the Convoca- tion and the Congre- gation are convened as and when due in order to hold elec- tions to fill their slot in the Governing Council.	Visitor notes these recom- mendations for update in sub- sequent visita- tion.

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#### TERMOFREFERENCETHREE

"Look into the financial management of the Institution including statutory allocation, internally generated revenue over the recommended period, and determine whether it was in compliance with appropriate regulations."

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
4.1.	Financial Management of THENOUN	<ul> <li>(i) The University's account was fully integrated into the Accountant General of the Federation's Computerized Fixed Assets Register (CFAR).</li> <li>(ii) The audited accounts were prepared in line with the International Public Sector Accounting Standard (IPSAS).</li> <li>(iii) Remittances of withholding Tax (WHT), Value Added Tax (VAT) and Operating Surpluses to Government were timely made during the period under review.</li> <li>(iv) Based on the steady remittances, the University enjoys a healthy relationship with the Federal Inland Revenue Service (FIRS).</li> <li>(v) There were shortfalls in all the account heads during the period under review, especially the personnel cost.</li> <li>(w) The payment of salary was handled by the Office of the Accountant General of the Federation through the Integrated Payroll and Personnel Information</li> </ul>	(i) The University should continue to sustain the timely re- mittances of WHT, VAT and operating surpluses to the ap- propriate authority ; (ii) The Univer- sity should seek the intervention of the Federal Ministry of Education, the Na- tional Assembly and the Budget Office of the Federation to re- solve the shortf alls in all the budgetary al- locations, especially the personnel cost ; and (iii) The NOUN should explore other sources of revenue to improve its IGR.	Visitor notes these recom- mendations for update in sub- sequent visita- tion.

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S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		System (IPPIS) gate- way, and the shortfall in the allowances per- sisted.		
		( <i>vii</i> ) Proceeds from the University's Inter- nally Generated Rev- enue (IGR) were insig- nificant.		

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#### **TERM OF REFERENCE FOUR**

"Investigate the application of funds, particularly the special grants and loans meant for specific projects, in order to determine the status of such projects and their relevance for further funding."

S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
5.1.	Sources of Funds	<ul> <li>(i) The yearly Capital allocation to the NOUN was inadequate.</li> <li>(ii) There was a moderate grant from the TETFund and a fair intervention from the Needs Assessment.</li> <li>(iii) The IGR was insignificant.</li> <li>(iv) There was a robust PSR/PSF.</li> <li>(v) No loan taken to fund projects hence, no indebt edness during the period under review.</li> </ul>	<ul> <li>(i) The Federal Government should increase the capital allocation of the NOUN to enable it improve its infrastructural de- velopment;</li> <li>(ii) Strategies should be devised to attract more grants and interventions from the TETFund and Needs Assess- ment;</li> <li>(ii) Management should explore more areas to augment its IGR in order to im- prove its infrastructural devel- opment; and</li> <li>(iv) PSR/PSF Should be judi- ciously utilized to achieve the objec- tives of the ODL Scheme.</li> </ul>	Visitor notes these recom- mendations for update in subse- quent visitation.
52.	Application of Funds by NOUN	<ul> <li>(i) TETFund grants and Needs Assess- ment interventions were fully utilized in completing projects.</li> <li>(ii) Balances left in TETFund grants, Needs Assessment In- terventions and the PSR were rolled over to the subsequent year.</li> <li>(iii) There was a se- rious deficit in the</li> </ul>	(i) The Univer- sity should explore additional sources of revenue to fund its capital projects by seeking for grants from individuals, Corporate bodies, National and Inter- national organiza- tions for special projects and programmes;	Visitor notes these recom- mendations for update in sub- sequent visita- tion.

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S/No.	Item	Observations/Findings by the Visitation Panel	by the Visitation Panel	by the Visitor
		by the visitation Panea funding of some sig- nificant projects of the NOUN. (iv) The quality of some of the capital projects was below standard due to poor supervision. (v) The nominal roll submitted by the Di- rectorate of Physical Planning, Works and Services revealed a shortage of requisite professionals in some of the specialized fields required for the effec- tive supervision of projects. (vi) Most of the Se- nior Technical staff of the Directorate were not registered with their Professional bod- ies.	( <i>ii</i> ) The Zonal Offices should be properly manned by duly registered pro- fessionals in the built environment ; ( <i>iii</i> ) The Univer- sity should update and upgrade its As- set Register in line with IPSAS stan- dards by making sure all Landed Properties are covered by Cer- tificates of Occu- pancy, letters of grants etc. ; ( <i>iv</i> ) The NOUN should comply with the Federal Govern- ment's directives that all Public Buildings must have facilities for the physically challenged ; and (v) The Director- ate of Physical Plan- ning, Works and Services should be restructured to en- able it perform more efficiently and de- liver on its mandate.	<i>by the T</i> 15407
5.3.	Completed Projects	The University has the following com- pleted projects : (i) 59 projects funded from the Fed- eral Government Capi- tal Allocation. (ii) 22 projects un- der the TETfund. (iii) 13 projects un- der Needs Assessment.		Visitor notes these findings.

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S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the V <sup>°</sup> isitation Panel	Comments by the Visitor
5.4.	Uncompleted/ Abandoned Projects	<ul> <li>(i) The abandoned project in the Model Study Centre, Kubwa, Abuja was funded by the TETFund and awarded to Messrs CCECC by the Federal Ministry of Education.</li> <li>(ii) The Contractor abandoned the site in 2003 at 30 per cent completion due to non-payment.</li> </ul>	NOUN should liaise with the Federal Min- istry of Education and TETFund to see to the completion of this im- portant project.	Visitor notes this recommen- dation for up- date in subse- quent visita- tion.

### **TERM OF REFERENCE FIVE**

"Examine the adequacy of the staff and staff development programmes of each University."

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
6.I.	ACADEMIC STAFF	Total number of staff in the NOUN was 2,289. This was made up of 216 (9.5 per cent) aca- demic staff and 2,073 (90.5 per cent) Non-aca- demic staff. (i) The Panel noted that the NOUN aca- demic staff performed the following functions: • Developing learn- ing materials. • Setting tests and examinations. • Grading students' submissions. • Undertaking re- search activities. • Providing online student facilitation. (ii) The academic staff strength of the NOUN was inadequate while the number of fa- cilitators on ground was fairly adequate. The level of adequacy of aca- demic staff is 60 per cent. An additional 250 aca- demic staff are needed to complete the academic staff requirement. ( <i>iii</i> ) The NOUN had put in place a number of practices which en- abled the academic staff in the system to ad- equately meet the stu- dents' needs. These in- eluded.	(i) NOUN should ensure that more aca- demic staff are em- ployed for required staff mix in line with NUC guidelines; (ii) The Univer- sity should set up a Task Team to examine all the complaints that border on aca- demic delivery at the Study Centres across the Federation for appropriate action ; and (iii) NOUN should institute a policy of having more academic staff at the Zonal Offices and Study Centres.	Visitor notes these recom- mendations for update in subse- quent visitation.

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S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
<u> </u>		- online facilitation;	-	
		-e-examinations;		
		- pen-on-paper ex- aminations ;		
		- students' project moderation ;		
		- writing of course materials		
		(iv) The teaching, learning and research are majorly carried out by the academic staff who engage in instruc- tional delivery.		
		(v) The facilitators are engaged in learner support, supervision of projects, assessment of students Tutor Marked Assignment (TMA) and Pen on Paperexami- nations (POP).		
		(vi) The ratio of aca- demic staff to non- teaching staff is 1 : 11 which leaves most ac- tivities in the NOUN to non-academic staff.		
6.2.	Non-Academic Staff	(i) Total number of staff of the NOUN as at December 2015 was 2,289 out of which 2,073 (90.5 <i>per cent</i> ) were non-academic staff.	( <i>i</i> ) The University should embark on a comprehensive per- sonnel audit to deter- mine its manpower re- quirements ; and	Visitor notes these recom- mendations for update in sub- sequent visita- tion.
		<ul> <li>(ii) The 2,073 (90.5 per cent) non-academic staff were made up of the following:</li> <li>Library staff - 41 (1.8 per cent)</li> <li>Senior non-teaching staff - 1,252 (54.7 per cent)</li> </ul>	( <i>ii</i> ) Thereafter, NOUN should seek for a special waiver through the Federal Ministry of Education and other relevant Government agencies to recruit more staff.	

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S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		- Junior non-teach- ing staff-780 (34.0 per cent)		
		The reports from the Study Centres revealed that:		
		( <i>i</i> ) The Library staff were inadequate.		
		( <i>ii</i> ) Counsellors were inadequate.		
		<i>(iii)</i> Records available to the Panel revealed a general shortage of staff in the Study Centres.		
6.3.	STAFF DEVELOPMENT	<ul> <li>(i) There was a comprehensive staff development programme which included: <ul> <li>sponsor ship for Higher degrees;</li> <li>attendance at workshops;</li> <li>TETFUND sponsored conferences; and</li> <li>Needs Assessment training and workshops.</li> <li>(ii) The following were sponsored : <ul> <li>(a) 539 staff for workshops and conferences.</li> <li>(b) 133 staff for higher degree trainings in various universities across the world, out of which 123 were academic staff trained for their Ph.Ds.</li> </ul> </li> </ul></li></ul>	<ul> <li>(i) The University should intensify efforts at ensuring that more academic staff are trained in ODL than other cadres.</li> <li>(ii) NOUN should ensure that all facilitators to be engaged by the University are proficient in ODL mode of delivery.</li> <li>(iii) The directive of the Visitor that young graduates be employed and trained to scale the academic ladder should be effectively implemented.</li> <li>(iv) The services of all Professors and facilitators that are over 70 years should immediately be dispensed with to give room for young academics.</li> </ul>	Visitor notes these recom- mendations for update in sub- sequent visita- lion.

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S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		( <i>iii</i> ) The NOUN en- joyed sponsorship by the TETFUND and Needs Assessment for various training and re- training on ODL for the staff of the University. ( <i>iv</i> ) Some of the fa- cilitators assigned to various Study Centers	(v) NOUN should address the lop- sidedness in its staff mix to ensure that academic staff is given prominence in future recruitments.	
		lacked the necessary ODL skills required to effectively interact with students online.		
		(v) The number of staff, academic and non-teaching staff trained each year was encouraging; and		
		( <i>w</i> ) The University stated clearly that it had no business recruiting young graduates, and instead preferred re- cruiting Ph.D holders.		

#### **TERMOF REFERENCESIX**

"Determine the relationship between the University and the various statutory bodies it interacts with according to its law for the purposes of supervision, planning, finance, discipline, guidance and any other relationship (Governing Council, NUC and the Federal Ministry of Education.)"

<i>S/No</i> .	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
7.1.	FEDERAL MINISTRY OF EDUCATION	<ul> <li>(i) There was a good working relationship with the Federal Ministry of Education (FME). The Ministry mediated and resolved the impasse between the University and NUC over accreditation issues.</li> <li>(ii) The Ministry also intervened in the disagreement between the University and the TETFund which led to the restoration of the TETFund Annual Intervention Fund in 2012.</li> <li>(iii) The University also participated in the yearly meetings of Federal Tertiary Institutions on the annual budget matters coordinated by the Ministry.</li> <li>(iv) The extension of the former Vice-Chancellor, Prof. Tenebe by Council in October, 2015 in contravention of the representative of the Federal Ministry of Education at that meeting to advise Council appropriately.</li> </ul>	(i) The University should sustain its cor- dial relationship with the Federal Ministry of Education. (ii) The Permanent Secretary, Federal Ministry of Education should ensure that only competent per- sons are delegated to represent the Minis- try in the meetings of the Governing Coun- cil of NOUN, in view of its unique nature. (iii) The Univer- sity should ensure that it is always repre- sented at the JCCE Reference Committee meetings on Tertiary Education in order to make professional in- puts on policy matters that border on streng thening the ODL in Nigeria, espe- cially the development of a stand-alone Na- tional Policy on ODL. (iv) The Federal Ministry of Education should conduct peri- odic monitoring exer- cises on the level of implementation of the provisions of the Na- tional Policy on Edu- cation on ODL in the University Headquar- ters and its Study Cen- tres.	Visitor notes these recom- mendations for update in sub- sequent visita- tion.

S/No.	ltem	Observations/Findings	Recommendations	Comments by the Visitor
<i>S</i> /No. 72.	Item NATIONAL UNIVERSITIES COMMISSION (NUC)	Observations/Findings by the Visitation Panel (i) The NOUN had secured NUC's ap- proval for the accredi- tation of some of its aca- demic programmes. It had also set up the nee- essary processes re- quired for the introduc- tion of new programmes and establishment of new Study Centres through resource veri- fication by the NUC. (ii) The University interfaced with the NUC and the Nursing and Midwifery Council of Nigeria and ensured speedy resolution of the impasse that had de- layed the graduation ceremony of 2012 until the accreditation of the Nursing programme was concluded. (iii) Followingseries of meetings between the Vice-Chancellor and the NUC officials, a Joint Committee of the NOUN and NUC was constituted to address matters relating to Re- source Verification ; Programme Audit ; and Accreditation of Programmes. (iv) In compliance with NUC policy that Federal Universities op- erating on temporary sites should, within fif- teen (15) years, com- mence development of their permanent sites,	Recommendations by the Visitation Panel (i) The University should sustain its cordial relationship with the NUC by en- suring compliance with the agency's regulatory provisions to ensure that its graduates are glo- bally competitive. (ii) The Univer- sity should not estab- lish any new Study Centre or commence academic activities in any Study Centre until NUC grants ap- proval after neces- sary resource verifi- cation. (iii) The Univer- sity should urgently put machinery in mo- tion for the deploy- ment of its academic staff to the Zonal/ State Study Centres in line with NUC's re- quirement.	Comments by the Visitor Visitor notes these recom- mendations for update in sub- sequent visita- tion.

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S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		relocate to its perma- nent campus in Jabi, Abu ja under fourteen (14) years after its resus- citation in 2002.		
		(v) The University involved the NUC in its governance by inviting its representative to the meetings of the Govern- ing Council, contrary to the provisions of the University Act.		
		( <i>w</i> ) Assessment of the implementation of the White Paper on Visi- tation Panel recommen- dations on the Univer-		
		sity, 2004-2010 showed that the NOUN did not comply with the ap- proval of the Visitorthat new Study Centres must be approved by the NUC before they are established.		
7.3.	The GOverning COuncil	Between 2011 and 2015, the University	(i) The cordial re- lationship between	Visitor notes these recom-
	COUNCIL	was administered by two Governing Coun-	the Governing Coun- cil and the University	mendations for update in sub-
· • "		cils. The Council played supportive roles in the	Management should be sustained.	sequent visita- tion.
•		proper regulation of the University in line with	( <i>ii</i> ) Management of the University	¥ .
		the extant law and NUC Benchmark for Mini- mum Academic Stan- dards (BMAS).	should, at all times, brief the Council on the investments, properties and busi-	
		( <i>i</i> ) The Council also played crucial roles in facilitating the TETFundAnnual Inter-	ness ventures of the University as a mat- ter of deliberate policy.	
		vention Fund for infrastructural develop- ment in 2012.	(iii) The Govern- ing Council should	-

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S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Vi <b>sitor</b>
		( <i>ii</i> ) The Council worked in harmony with Management for the de- velopment of the Uni- versity Campus in Jabi, Abu ja through a high impact TETFund's Spe- cial Intervention and the subsequent relocation of the University Head- quarters from Lagos to Abu ja campus on 15th January, 2016.	institute an Audit Panel to look into the activities of NOUN Microfinance Bank and NOUNCIL for possible resuscita- tion or liquidation.	
		( <i>iii</i> ) The roles of the two Governing Coun- cils during the period under review with re- gards to finance, ap- pointments, promo- tions, discipline and academics in conjunc- tion with the Manage- ment of the University demonstrated cordiality.		
		( <i>iv</i> ) The Governing Councils during the pe- riod under review ap- peared to be unaware of the investments and business ventures of the University, espe- cially the activities of the NOUN Microfinance Bank and the NOUN Consult Investment Limited (NOUNCIL).		
7.4.	The Joint Admissions and Matriculation Board (JAMB)	<ul> <li>(i) NOUN and JAMB agreed on the terms and conditions for the regularization of students.</li> <li>(ii) JAMB, subse- quently created a spe- cial facility on the Cen- tral Admissions Pro-</li> </ul>	(i) The University should utilize the JAMB online cus- tomized facility for the registration of its candidates on the Central Admission Processing System (CAPS), which is a system that has	Visitor notes these recom- mendations for update in sub- sequent visita- tion.

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S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		cessing Systems (CAPS) to have accu- rate records of the NOUN students. ( <i>iii</i> ) For the 2020 admission exercise, a provision of 109, 105 spaces were made for the NOUN. However, the provision had not been significantly uti- lized as only 150 of the 109, 105 spaces were uti- lized for 2020/2021 ad- mission. The implication of the above is that the University was yet to properly comply with the provisions of the Law (JAMB Act 1978, as amended), which mandated that all admis- sions into first degree programmes be made through JAMB. ( <i>iv</i> ) Some of the can- didates admitted by the NOUN did not meet the National minimum re- quirement of five (5) credits for admission into first degree programmes.	transformed and har- monized the entire admission process into all the tertiary in- stitutions in Nigeria. ( <i>ii</i> ) The JAMB should impose nec- essary sanctions if NOUN fails to com- ply with the provi- sions of the JAMB Act (1978) as amended.	
7.5.	The Tertiary Education Trust Fund (TETFund)	(i) The University was initially delisted as a beneficiary of the TETFund intervention due to non-compliance with the NUC Bench- mark Minimum Aca- demic Standards (BMAS) in its operation. (ii) As a result of the intervention of the Fed- eral Ministry of Educa-	<ul> <li>(i) The University should sustain its cordial relationship with the TETFund to ensure regular fund- ing of capital projects and capacity build- ing.         <ul> <li>(ii) NOUN should redouble its efforts in developing the ca- pacity of its academic</li> </ul> </li> </ul>	Visitor note these recommer dations for up date in subse quent visitation

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#### **TERM OF REFERENCE SEVEN**

"Examine the "Law" establishing the University including the relationship between the various internal organs, units, and offices and indicate the ways the law has been observed by the competent authorities, and also suggest any modifications to the law."

S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
8.1.	CONSTITUTION AND OBJECT OF THE UNIVERSITY AND ITS CONSTITUENT BODIES	<ul> <li>(i) The mode of de- livery in the NOUN pro- vides full-time learning and teaching delivered through Open and Dis- tance Learning System using new and im- proved communication technologies, and the provision of Seminars, Special clinics, Profes- sional Internships, Fa- cilitation and robust counselling services, among others.</li> <li>(ii) The provision of the Act that the NOUN carries out tuition mainly by correspon- dence accounts largely for the non-recognition of its certificates by the Regulatory Bodies of some professional asso- ciations, such as the Council of Legal Educa- tion, and non-admit- tance of the NOUN graduates by some con- ventional Universities for postgraduate stud- ies.</li> </ul>	The NOU Act (1983) should be amended to reflect that the University provides full-time learning and teach- ing delivered through Open and Distance Learning (ODL) System using new and improved communication tech- nologies, and the provision of Semi- nars, Special clinics, Professional Intern- ships, Facilitation and robust counsel- ling services.	Visitor notes this recommen- dation for up- date in subse- quent visita- tion.
82.	Constitution and Principal Officers of the University	The provision for a body to be called "Gen- eral Assembly" is alien to the Universities (Mis- cellaneous) Provisions Act 2003 as amended. There is currently no Federal University in Nigeria that has a body called General Assem- bly in its composition.	The provision for "General Assembly" as contained in the Universities (Miscel- laneous) Provisions Act 1993 should be expunged in the re- viewed NOU Act.	Visitor notes this recommen- dation for up- date in subse- quent visita- tion.

S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
8.3.	Functions of Finance and General Purposes Committee	Based on the circu- lar of the Federal Minis- try of Education, for- warded to all Federal Tertiary Institutions un- der its purview, there shall be three Statutory Committees forthe Gov- erning Councils. These are: ( <i>i</i> ) Finance and Gen- eral Purposes Commit- tee (Pro-Chancellor, Chairman);	The amendment of NOU Act 1983 should reflect three Statutory Commit- tees of Council i.e. Fi- nance and General Purposes, Appoint- ment and Promotion, and Staff Disciplin- ary Committees.	Visitor notes this recommen- dation for up- date in subse- quent visita- tion.
		( <i>ii</i> ) Appointment and Promotions Com- mittee (Vice-Chancellor, Chairman); and		
		( <i>iii</i> ) Staff Disciplin- aryCommittee (External Member of Council, Chairman).		
84.	Powers of the University	Based on the sub- sisting Financial Regu- lations of the Federal Government, the allow- ances of members of Boards/Governing Councils of Parastatals and Institutions are fixed from time to time by the National Sala- ries, Incomes and Wages Commission (NSIWC).	The NOU Act (1983) should be amended to reflect that the fixing of the allowances of mem- bers of Finance and General Purposes Committee and other Statutory Commit- tees be done by the National Salaries, In- comes and Wages C o m m i s s i o n (NSIWC) and not the Minister.	Visitor notes this recommen- dations for up- date in subse- quent visita- tion.
85.	Appointment of Principal Officers	The University Mis- cellaneous Act (2003) as amended, also referred to as University Au- tonomy Act, has con- ferred the power for the appointment of the Vice-Chancellor and	Based on the Uni- versities (Miscella- neous Provisions) Amendment Act 2012, the NOUActof 1983 should be amended to provide that:	Visitor notes these recom- mendations for update in sub- sequent visita- tion.

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S/No.	Item	Observations/Findings	Recommendations	Comments
		by the Visitation Panel	by the Visitation Panel	by the Visitor
		other Principal Officers on the Council of the University. The University Au- tonomy Act (2012) as amended also provides that the tenure of the Vice-Chancellor and other Principal Officers shall be five-year single tenure and no more.	(i) The Vice-Chan- cellor shall be ap- pointed or removed from his office by the Governing Council. (ii) The Vice- Chancellor shall hold office for a Five-year single tenure and no more.	
8.6.	SELECTION OF PRINCIPAL OFFICERS	In the amended University (miscellaneous) Act2003: (i) The appointment of Deputy Vice-Chan- cellors is done on the recommendation of the Vice-Chancellor to the Senate, and for onward transmission to Council for approval. (ii) The Selection Board for Registrar, Bur- sar and Librarian shall be constituted to in- clude the: (a) The Pro-Chan- cellor(Chairman) (b) The Vice-Chan- cellor (c) Four members appointed by the Council not being mem- bers of the Senate ; and (d) Two members appointed by the Sen- ate (iii) It has been ob- served by the Panel that certain provisions of the Act of 2003 are yet to be accommodated in the NOUAct (1983).	The NOU Act of 1983 should be amended to reflect certain provisions of the University (Mis- cellaneous) Act, 2003.	Visitor notes this recommen- dation for up- date in subse- quent visita- tion.

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S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
8.7.	THE GOVERNING COUNCIL	(i) Between20ll and 2015, the University was administered by two Governing Councils. The two Governing Councils had the Repre- sentative of the Na- tional Universities Com- mission (NUC), contrary to the provision of the University Act. (ii) In the two Coun- cils, there were three members of Congrega- tion as against two mem- bers stipulated in the Act while the 2014 - 2018 Council had only three (3) members of the Uni- versity Senate as against the four (4) members stipulated in the Act. (iii) No member of the University convoca- tion was elected in con- travention of the Act.	(i) In view of the need to properly regu- late the activities of Council, the National Universities Commis- sion should attend the meetings of the Governing Council as a co-opted member without voting right. (ii) The Univer- sity Council should ensure that its inter- nal members such as the Representatives of Senate, Congrega- tion and Convocation are properly repre- sented(ratioof 4:2:1 respectively) as pro- vided for in the Act. (iii) The Federal Ministry of Education should perform its over- sight function of ensur- ing that the University Council is always prop- erly constituted.	(i) Visitor re- jects recommen- dation (i). (ii) Visitor notes other recom- mendations for update in sub- sequent visita- tion.
8.8.	Appointment of Vice-Chancellor	<ul> <li>(i) Prof. Vincent Tenebe was appointed as Vice-Chancellor of the NOUN in October 2010 for a 5-year single tenure only. This implies that his tenure ended in October, 2015.</li> <li>(ii) Council however renewed the appoint- ment of Prof. Tenebe in October, 2015 contrary to the University Act (2003).</li> <li>(iii) The Governing Council acted beyond its powers by extending the five-year single ten- ure of Prof. Tenebe.</li> </ul>	The Governing Council should ad- here strictly to the provisions of the NOU Act in appoint- mentof Vice-Chancel- lor and other Princi- pal Officers.	Visitor accepts this recommen- dation.

Item	Observations/Findings	Recommendations	Comments
	by the Visitation Panel	by the Visitation Panel	by the Visitor
Powers of the Senate	<ul> <li>(i) The NOU Act</li> <li>(1983) provides that the Senate shall give consideration to other extant laws on admission of students. Another provision on admission of students into undergraduate programmes of the University is that of the JAMB Act 1978 (as amended) which provides that all admission into first degree programmes be made through JAMB.</li> <li>(ii) However, some of the candidates admitted by the NOUN did not meet the National minimum requirement of five (5) credits for admission into first degree programmes.</li> <li>(iii) The University Senate did not comply with the provisions of</li> </ul>	by the Visitation Panel The University Senate should always ensure that all candi- dates to be admitted for undergraduate programmes pass through JAMB to avoid sanctions, maintain the integrity of the certificates of the University and produce graduates in line with demands of national planning.	by the Visitor Visitor rejects this recommen- d ation.
	1978, as amended), which mandates that all admissions into first degree programmes be		
		by the Visitation PanelPOWERS OF THE SENATE(i) The NOU Act (1983) provides that the Senate shall give con- sideration to other ex- tant laws on admission of students. Another provision on admission of students into under- graduate programmes of the University is that of the JAMB Act 1978 (as amended) which provides that all admis- sion into first degree programmes be made through JAMB.(ii) However, some of the candidates admit- ted by the NOUN did not meet the National minimum requirement of five (5) credits for ad- mission into first degree programmes.(iii) The University Senate did not comply with the provisions of the Law (JAMB ACT 1978, as amended), which mandates that all admissions into first	by the Visitation Panelby the Visitation PanelPOWERS OF THE SENATE(i) The NOU Act (1983) provides that the Senate shall give con- sideration to other ex- tant laws on admission of students. Another provision on admission of students into under- graduate programmes of the University is that of the University is that of the JAMB Act 1978 (as amended) which provides that all admis- sion into first degree programmes be made through JAMB. (ii) However, some of the candidates admit- ted by the NOUN did not meet the National minimum requirement of five (5) credits for ad- mission into first degree programmes. (iii) The University Senate did not comply with the provisions of the Law (JAMB ACT 1978, as amended), which mandates that all admissions into first degree programmes beby the Visitation Panel The University Senate did not comply with the provisions of the Law (JAMB ACT 1978, as amended), which mandates that all admissions into first degree programmes be

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## TERMOFREFERENCEEIGHT

"Trace the historical evolution of the University and take stock of its net achievements and problems as well as its style and direction."

S/No.	Item	Observations/Findings	Recommendations	Comments
			-	by the Visitor
9.1.	Achievements During The Period 2011-2015	<ul> <li>by the V isitation Panel</li> <li>(i) Pioneering managements and supervisory organs kept faith with the need to remain focused in attaining the Vision and Mission of the Institution.</li> <li>(ii) There were similarities in challenges experienced in the various Study Centres which inelude:</li> <li>(a) inadequacy of functional Laboratories and Libraries;</li> <li>(b) poor internet connectivity and other communication links between Study Centres and the NOUN Headquarters;</li> <li>(c) inadequate classroom and examination halls for Pen-on-Paper and e-Examinations;</li> <li>(d) slow response to students' requests;</li> <li>(e) lack of access to un-editable portal for students to constantly access personal, academic and financial records etc;</li> <li>(f) absence of graduation requirement updates in Study Centres to help students know the status of their academic progress or constraints; and</li> </ul>	<ul> <li>by the Visitation Panel</li> <li>(i) The Federal Government should improve on the fund- ing and institute en- abling policies forthe sustenance of steady growth of the Univer- sity.</li> <li>(ii) The Univer- sity should exploit its potentials as a veri- table tool forthe real- ization of increasing access to tertiary edu- cation in line with SDGGoal4.</li> <li>(iii) The Univer- sity should reach out to relevant govern- ment agencies, devel- opment partners, ICT service providers and philanthropists in or- derto improve its ICT infrastructure.</li> <li>(iv) NOUN should engage the relevant regulatory bodies such as JAMB, NUC, and the CLE to facili- tate the improvement of its service delivery and the quality of its graduates.</li> <li>(v) NOUN should intensify efforts on its advocacy and mobili- zation drive to institu- tionalize the concept of ODL as a veritable tool for access to qual-</li> </ul>	by the Visitor Visitor notes these recom- mendations for update in sub- sequent visita- tion.
			ity education delivery in Nigeria.	

S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		(g) inadequate num- ber of Counsellors in the Headquarters and Study Centres.	(vi) The Federal Ministry of Educa- tion should initiate the development of a stand-alone national policy on ODL. (vii) The Univer- sity should seek the buy-in of the Na- tional Assembly in its effort to popularize and strengthen the practice of ODL.	

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#### **TERMOFREFERENCENINE**

"Examine the general security in the University and how the University has dealt with it, and recommend appropriate measures."

		recommend appropriate		<u> </u>
S/No.	ltem	Observations/Findings	Recommendations	Comments
		by the Visitation Panel	by the Visitation Panel	by the Visitor
10.1.	SECURITY SITUATION	(i) The Security Unit	(i) The University	Visitor notes
		during the period under	should improve the	these recom-
		review was headed by	strength of its secu-	mendations for
		a Chief Security Officer,	rity at the Headquar-	up <b>d</b> ate in sub-
		a retired Chief Superin-	ters and the Study	sequent visita-
		tendent of Police sup-	Centres.	tion.
		ported by some admin-	(ii) The Security	
		istrative staff. The num-	Unit should be prop-	
		ter of security staff at	erly equipped with	
		the Headquarters in	basic security de-	
		Lagos and across all	vices like torch lights,	
		the Centres of the Fed-	batons, catapults,	
		eration was 200 during	CCTV cameras, metal	
		the period under review.	scanners, walkie talk-	
		(ii) The Unit was	ies, etc.	
		understaffed, with	(iii) The Univer-	
		some Centres having	sity should increase	
		only 1 or 2 operatives	the service delivery	
		which was inadequate.		
		-	capacity of its secu-	
		( <i>iii</i> ) Basic security	rity operatives through seminars,	
		devices were lacking	workshops and in-	
		like torch lights, batons,	house training to en-	
	-	catapults, CCTV cam-	able them to be	
		eras, metal scanners,	abreast with current	
		walkie talkies etc., to	security trends.	
		enable it perform opti-		
		mally.	(iv) Technical	
		(iv) Most of the op-	support and coop-	
		eratives lacked basic	eration with appropri-	
		security training.	ate security and	
		(v) There was no	firefighting agencies	
		technical support at	in their areas of op-	
		some of the Study Cen-	eration by the Secu-	
		tres across the country.	rity Staff should be	
		(vi) Lack of coopera-	sought.	
		tion of some members of	(v) NOUN should	
		staff when checked at	carry out periodic en-	
		the point of entry into	lightenment cam-	
		the University. For in-	paigns to sensitize	
		stance, some staff re-	the University Com-	
		fused to display their	munity on the need	
		ruscu to display ultil		l

S/Na	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		Identification Cards for proper identification when accessing the pre- mises. (vii) Low perimeter fences at some Study Centres and absence of fences in some which gave room for trespass- ing, burglary and break- ins. (viii) Lack of fire sta- tion/fire equipment at the NOUN Headquar- ters and most Study Centres. (ix) Lackof training of Security Staff in firefighting technique/ drill.	to be security con- scious always. (vi) The Univer- sity should provide adequate perimeter fences at all of the Study Centres to pre- vent trespassing, bur- glary and break-ins. (vii) The Univer- sity should establish fire stations at its Headquarters and some of the Study Centres. (viii) Security Per- sonnel should be trained in the tech- nique of firefighting. (ix) The Security Unit of the University should collaborate with their counterparts in the neighbouring offices to augment the general security of the area.	

#### TERM OF REFERENCE TEN

"Examine the processes and structures of discipline of students in the University in line with due process of the rule of law."

S/No.	Item	Observations/Findings	Recommendations	Comments
		by the Visitation Panel	by the Visitation Panel	by the Visitor
11.1.	STRUCTURES IN DISCIPLINE	<ul> <li>(i) The Vice-Chancellor during the years under review (2011-2015), appointed a fivemember Examination Misconduct Committee (EMC).</li> <li>(ii) The Committee recommended the following sanctions to address cases of students found guilty of examination misconduct: <ul> <li>(a) Issuance of warning letters.</li> <li>(b) Loss of one semester for possession of incriminating materials.</li> <li>(c) Loss of one session for impersonation.</li> <li>(iii) Cases of examination misconduct against students at various Study Centres were examined and treated by the Study Centre Directors' Committee. Serious cases were then forwarded to the EMC.</li> <li>(iv) TheEMCmetat the end of every semester examination and considered reported cases of examination misconduct.</li> <li>(v) The recommendations of the EMC were forwarded to the EMC</li> </ul> </li> </ul>	<ul> <li>(i) CCTV cameras should be installed and made operational for better monitoring of all e-examinations.</li> <li>(ii) The University should ensure that all Study Centres have competent personnel for effective conduct of penon-paper (POP) and e-examinations to minimise examination malpractices.</li> <li>(iii) NOUN should ensure that all cases of examination malpractices are expeditiously disposed of.</li> <li>(iv) The Management should protect the integrity of the certificates awarded by the University by ensuring that staff and students fully comply with the rules and regulations guiding the conduct of examinations.</li> <li>(v) The University by ensuring that staff and students fully comply with the rules and regulations guiding the conduct of examinations.</li> <li>(v) The University hardbook that will guide their conducts, and circulate same during matriculation.</li> </ul>	Visitor notes these recom- mendations for update in sub- sequent visita- tion.

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S/No.	ltem	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Vi <b>sitor</b>
		Senate for consider- ation before a new se- mester/session, and the outcome was then com- municated to the af- fected students.		
		(vi) In cases where the Senate could not meet before the new se- mester/session, the Vice-Chancellor was mandated to communi- cate to the students the decision of the EMC.		
		(vii) The NOUN, un- like other conventional Universities, did not have residential facili- ties for students. Con- sequently, incidents of classroom contact were minimal, hence cases of examination miscon- duct, internet fraud, pla- giarism were the major cases of indiscipline.		
		(viii) The EMC met regularly at the end of every semester in line with the provisions of the law.		
		( <i>ix</i> ) The sub-EMC set up by the Study Centre Directors col- lated the cases immedi- ately after examinations.		
		All the cases con- sidered major by the sub-committee were for- warded immediately to the NOUN EMC for de- liberations.		

DATED at Abuja this 20th day of December, 2022.

MUHAMMADU BUHARI, GCFR President, Federal Republic of Nigeria

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