



FEDERAL REPUBLIC OF NIGERIA

**Views of the Government of the  
Federal Republic of Nigeria  
on the  
Visitation Panel Report into the Affairs of the  
Modibbo Adama University of Technology, Yola  
(2016 - 2020)**

DECEMBER, 2022

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**WHITEPAPERONTHEREPORTOFTHEVISITATIONPANELINTOTHEAFFAIRS  
OF MODIBBO ADAMA UNIVERSITY OFTECHNOLOGY, YOLA  
(2016–2020)**



**ARRANGEMENT OF PARAGRAPHS**

*Paragraph:*

1. Publication of Federal Government White Paper on the Report of the Visitation Panel into the Affairs of Modibbo Adama University of Technology, Yola (2016–2020)

2. Citation.

**SCHEDULE**

**WHITE PAPER ON THE REPORT OF THE VISITATION PANEL INTO  
THE AFFAIRS OF MODIBBO ADAMA UNIVERSITY OF  
TECHNOLOGY, YOLA  
(2016–2020)**

1. The Federal Government White Paper on the Report of the Visitation Panel into the affairs of Modibbo Adama University of Technology, Yola (2016–2020) as provided in the schedule to this Notice is hereby published in the Federal Government Gazette.

Publication  
of Federal  
Government  
White Paper  
on the  
Report of  
the Visitation  
Panel into  
the affairs of  
Modibbo  
Adama  
University of  
Technology,  
Yola (2016–  
2020).

2. This Notice may be cited as the “White Paper on the Report of the Visitation Panel into the affairs of Modibbo Adama University of Technology, Yola (2016–2020)“.

Citation.

1.0. INTRODUCTION

1.1. INAUGURATION OF THE VISITATION PANEL

The 2021 Presidential Visitation Panels of all Federal Universities and Inter-University Centres were inaugurated by the Honourable Minister of Education, Mallam Adamu Adamu on 13th April 2021 at the Idris Abdulkadir Auditorium of the National Universities Commission, Abuja.

1.2. MEMBERSHIP OF THE VISITATION PANEL

Members of the Visitation Panel to the Modibbo Adama University of Technology, Yola were :

- (i) David Iyornongu Ker OON .. .. . *Chairman*
- (ii) Prof. Kaka Waziri Bukar MON .. .. . *Member*
- (iii) Orje Ishegh-Nor .. .. . *Member*
- (iv) Frederick M. Durlong .. .. . *Member*
- (v) Barr. Ahmed Almustapha OFR .. .. . *Member*
- (vi) Kanu Okechukwu Collins .. .. . *Member*
- (vii) Ajayi Michael Olufemi .. .. . *Secretary*

1.3. TERMS OF REFERENCE

The Visitation Panel was given the following Terms of Reference :

- (i) To inquire into the level of implementation of the white paper on the last visitation report ;
- (ii) To look into the leadership quality of each university in terms of the roles of the Governing Council, the Vice-Chancellors and other principal officers ;
- (iii) To look into the financial management of each institution including statutory allocations and internally generated revenue over the recommended period, and determine whether it was in compliance with appropriate regulations ;
- (iv) To investigate the application of funds, particularly the special grants and loans meant for specific projects in order to determine the status of such projects and their relevance for further funding ;
- (v) To examine the adequacy of the staff and staff development programs of each university ;
- (vi) To determine the relationship between the university and the various statutory bodies it interacts with according to its law for the purposes of supervision, planning, finance, discipline, guidance and any other relationship (i.e. Governing Council, NUC, and the Federal Ministry of Education (FME)) ;
- (vii) To examine the law establishing the university including the relationship between the various internal organs, units and offices and indicate the ways

the law has been observed by the competent authorities, and also suggest any modifications to the law ;

(viii) To trace the historical evolution of the university and take stock of its net achievements and problems as well as its style and direction ;

(ix) To examine the general security in the university and how the university has dealt with it, and recommend appropriate measures ; and

(x) To examine the processes and structures of discipline of students in each university in line with due process of the rule of law.

1.4. Details of the Findings/Observations and Recommendations of the Visitation Panel, as well as the comments indicating recommendations accepted, noted or rejected by the Visitor are contained in a tabular format in sections 2 – 11 of this gazette. The highlights of the Visitor's directives include:

(i) The University Management should put in more effort to increase its IGR;

(ii) The University management should account for the ₦651,951,998.00 overspent from the IGR and the Governing Council should ensure that such does not recur ;

(iii) The University Management should ensure that Bursary staff be given more training on the operations of the GIFMIS and TSA systems ;

(iv) The University Management should continue in its good relationship with the NUC, host community and the various security agencies ;

(v) The University Management should continue operating within the ambits of its enabling law ; and

(vi) This panel did not comply with the Terms of Reference for the assignment, as it only addressed six out of ten and brought in four others that were extraneous to the assignment.

## TERM OF REFERENCE 1

*"To inquire into the level of implementation of the White Paper on the last Visitation Panel Report."*

<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
2.1	IMPLEMENTATION OF THE PREVIOUS WHITE PAPER	<p>(i) The report of the last Visitation Panel to the Federal University of Technology, Yola, (now Modibbo Adama University of Technology, Yola) covered the period 2004 to 2010. The 2021 Visitation Panel observed that the University had to a large extent, implemented the recommendations of the White Paper on the 2004 to 2010 Visitation Panel report. The Panel commended the University Management for setting up a committee on the implementation of the recommendations contained in the White Paper of 2004 to 2010 Visitation Panel.</p> <p>(ii) The Panel observed further that the perimeter fencing of the University was low to secure the boundaries to avoid encroachment. Planting of Gum Arabic trees had been done.</p>	<p>(i) Panel commends the University Management for the initiative of setting up an Implementation Committee on the views of the Government on the 2004 to 2010 Visitation report, and urges the Management to do same when the views of Government for the 2011-2015 and 2016 to 2020 Presidential Visitation Panel Reports are released.</p> <p>(ii) The University Management should raise the height of the perimeter fence.</p>	<p><i>Visitor notes that there was no visitation and therefore no White Paper to implement in the period 2011 to 2015.</i></p>

## TERMOFREFERENCE2

*"To look into the leadership quality of each university in terms of the roles of the Governing Council, the Vice-Chancellors and other principal officers."*

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
3.1.	GOVERNING COUNCIL	<p>(i) During the period under review (2011 - 2015), Modibbo Adama University of Technology had two (2) Governing Councils.</p> <p>(ii) The Governing Councils were duly constituted as provided for in the Law establishing the University.</p> <p>(iii) There were regular Council meetings and special meetings held.</p>	Council should be commended for convening meetings as and when due.	<i>Visitor notes this recommendation.</i>
32.	LEADERSHIP QUALITY OF THE INSTITUTION IN TERMS OF THE ROLES OF THE GOVERNING COUNCIL	<p>(i) The two Governing Councils of the University within the period under review held regular and special meetings in accordance with the law establishing the University.</p> <p>(ii) The Councils performed well in respect of regular attendance at meetings and the quality of deliberations which covered the functions of the University as stipulated in the Law establishing it.</p> <p>(iii) The dedication and commitment of Council members to meetings was commendable. Deliberations touched on all activities of the University, Staff and Students' welfare, promotion, confirmation of appoint-</p>	<p>(i) Subsequent Governing Councils of the University should maintain and improve on the good records established by past Councils.</p> <p>(ii) The Governing Council is urged to adopt virtual means of holding meetings in the event of restrictions to contact meetings.</p>	<i>Visitor notes these recommendations.</i>

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<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
		<p>ments, study leave, discipline among others.</p> <p>(iv) However, the Governing Council could not meet in 2020 due to the Covid-19 Pandemic restrictions imposed by the Federal Government.</p>		
3.3.	LEADERSHIP QUALITY OF THE INSTITUTION IN TERMS OF THE ROLES OF THE VICE-CHANCELLOR	<p>Two (2) substantive Vice Chancellors functioned in the University during the period under review, 2009-2014 and 2014-2019 respectively. They provided quality leadership, there was open door policy and maintained excellent relations with Principal Officers, Staff and Students.</p>	<p>The Vice-Chancellors should be commended for the good legacy and the present and subsequent Vice-Chancellors should emulate the good leadership qualities.</p>	<p><i>Visitor notes this recommendation.</i></p>
3.4.	THE REGISTRAR	<p>Two (2) substantive Registrars were duly appointed in the University between 2011 and 2015. The Registrars were conscientious in the performance of their duties in accordance with the law.</p>	<p>(i) The Registrars should be commended for contributing to the smooth administration of the University.</p> <p>(ii) Subsequent Registrars of the University should maintain and improve on the good records established by past Registrars.</p>	<p><i>Visitor notes these recommendations.</i></p>
3.5.	THE BURSAR	<p>Two substantive and one Acting Bursar were appointed in the University between 2016 and 2020 and served satisfactorily.</p>	<p>(i) The Panel commends the efforts of the Bursars.</p> <p>(ii) Subsequent Bursars of the University should strive to maintain and improve on the good records established by the Bursars.</p>	<p><i>Visitor notes these recommendations.</i></p>

<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
3.6.	THE LIBRARIAN	Only one Librarian served the University during the period under review. He was first appointed in acting capacity from 2014 to 2018, and was subsequently confirmed as the substantive Librarian in 2018.	Council should commence the process of appointing Principal Officers at least three months to the expiration of the tenure of the incumbent to avoid appointing Principal Officers on acting capacity.	<i>Visitor notes this recommendation.</i>

## TERMOFREFERENCE3

*"To look into the financial management of each institution, including statutory allocations and internally generated revenue over the recommended period, and determine whether it was in compliance with appropriate regulations."*

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
4.1.		<p>(i) Essential management control tools were put in place to minimize waste.</p> <p>(ii) There was strict compliance with Financial Regulations.</p> <p>(iii) There were prompt renditions of all returns such as monthly transcript, Bank reconciliation statement, Revenue and Expenditure returns.</p> <p>(iv) Funds received for Capital Projects were properly utilized as all the projects have been fully paid for with no contractor was being owed.</p> <p>(v) Accounts had been audited and Financial Statements were made available.</p> <p>(vi) There was compliance with the provisions of the Public Procurement Act.</p> <p>(vii) Accounting books and records such as Vote Books, Cash Books, Ledgers, Registers, Bank Reconciliation Statements, Security Books/documents were kept and properly maintained.</p> <p>(viii) Staff under the Bursary Department</p>	<p>(i) On Capital Projects, the Panel recommends that more funds be made available to the Management to enable it undertake various projects for the benefit of staff and stakeholders.</p> <p>(ii) On internally Generated Revenue (IGR), the Panel recommends that the University should put in more efforts to increase its IGR to augment the allocations from the Federal Government.</p> <p>(iii) The Panel notes the projects executed by the University through Intervention funds (TET Fund and Needs Assessment) and recommends that more of such funds be made available for the development of the University.</p> <p>(iv) The University overspent the IGR by ₦651,951,998.00 during the period under review. The Panel in this regard recommended that the University should account for the excess and desist from spending above their means.</p>	<p>(i) Visitor notes recommendation (i).</p> <p>(ii) Visitor accepts recommendation (ii) and directs the University not to spend more than it generates.</p> <p>(iii) Visitor notes recommendation (iii).</p> <p>(iv) Visitor accepts recommendation (iv) and directs Council and Management to take prompt action.</p>

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		<p>were exposed to regular training programmes.</p> <p>(ix) A good system of internal control was in place with functional Internal Audit and Checking Units.</p> <p>(x) There was compliance with the E-payment system and Treasury Single Account (TSA).</p> <p>(xi) The University complied with the remittance of 25 per cent of IGR to the Consolidated Revenue Fund (CRF).</p> <p>(xii) The University maintained four bank accounts with the CBN in accordance with the TSA. All the accounts were approved by Office of Accountant General of the Federation.</p> <p>(xiii) On Personnel Cost, the University received the sum of ₦14,915,115,774.23 and spent ₦15,358,213,875.71, leaving a deficit of ₦516,057,360.71. This shows that the institution was underfunded to the tune of ₦516,057,360.71. This deficit was augmented with IGR.</p> <p>(xiv) The University received a total of ₦253,316,583.00 and spent the same amount during the period under review on Overhead Cost.</p>	<p>(v) Contribution of 25 percent of IGR to CRF on the gross revenue will impair on the ability of the University to provide the services for which the students paid for such as ID cards, medical fees, exam fees laboratory and workshop. Fees such as these should be exempted in the calculation of IGR as they are meant for specific services.</p>	<p>(v) Visitor accepts recommendation (v).</p>

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<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
		<p>(xv) On capital cost, the University appropriation was ₦358,223, 213.00 but the sum of ₦195,903,244.00 was released and expended. The amount released was 55 per cent of the appropriation.</p> <p>(xvi) The University received the sum of ₦3,860,670,156.00 from TETFund and Needs Assessment Fund and spent ₦3,361,060,212.00. There was satisfactory management of the funds.</p> <p>(xvii) The University generated the sum of ₦4,329,558,511.00 and spent ₦4,981,510,509.00 leaving a deficit of ₦651,951,998.00.</p> <p>(xviii) Funds received by the University for Capital projects were properly applied as many projects were completed with no outstanding liabilities.</p>		

## TERMOFREFERENCE4

*“Investigate the application of funds, particularly the special grants and loans meant for specific projects in order to determine the status of such projects and their relevance for further funding.”*

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
5.1.		<p>(i) All the projects were completed and paid for.</p> <p>(ii) There were no outstanding liabilities.</p> <p>(iii) Projects were completed according to specifications.</p> <p>(iv) Procurement processes were duly followed from procurement planning, advertisement, tenders to the award of contracts.</p> <p>(v) Site signboards were erected to specifications.</p> <p>(vi) Payment vouchers including relevant attachments were raised as evidence of payment to contractors.</p> <p>(vii) Funds released were only applied to the projects proposed by the University and no expenditure was incurred outside authorized projects.</p> <p>(viii) No payment was made to third parties and all payments were made directly into the accounts of those duly engaged for works, goods and services as well as staff training.</p> <p>(ix) All payments were made through e-payment.</p>	<p>(i) More funds should be made available by the Government through Appropriation or intervention.</p> <p>(ii) Other means of generating more funds should be explored internally by approaching the State Government and well-meaning individuals within the state as well as the Alumni of the University.</p> <p>(iii) The Bursary staff should be given more training on the operations of the GIFMIS and TSA systems.</p> <p>(iv) TETFund should come to the aid of the University over its building (School of Education Technology) that had become dilapidated rather than waiting for five years before maintenance.</p>	<p>(i) Visitor notes recommendation (i).</p> <p>(ii) Visitor notes recommendation (ii).</p> <p>(iii) Visitor notes recommendation (iii).</p> <p>(iv) Visitor notes recommendation (iv).</p>

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<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
		<p>(x) Mobilization fees paid did not exceed 25 <i>per cent</i> of the contract sum, and the contractors provided unconditional bank guarantees from reputable banks as demanded by law. Subsequent payments to the contractors were based on presentation of approved certificates by the supervising bodies attesting to the level and quality of work executed.</p> <p>(xi) Retention monies deducted were released only after six (6) months of the completion of the projects without defects.</p> <p>(xii) Taxes and VAT were deducted as appropriate and remitted to the relevant tax authorities.</p>		

## TERMOFREFERENCE6

*"To determine the relationship between the University and the various statutory bodies it interacts with, according to its law, for the purposes of supervision, planning, finance, discipline, guidance and any other relationship (i.e. Governing Council, National Universities Commission (NUC) and the Federal Ministry of Education (FME))."*

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
6.1.	RELATIONSHIP BETWEEN THE UNIVERSITY AND THE GOVERNING COUNCIL	During this period, attendance to the Council meetings was impressive. Council was fair and firm in its decisions and resolutions. The quality of the Councils' deliberations was good and consistent with the rules and regulations as stipulated by the law establishing the University.	(i) Subsequent Governing Councils of the University should maintain and improve on the good records established by past Councils.  (ii) Council should be commended for job well done, especially in the appointment of Principal Officers and for holding meetings as and when due.	<i>Visitor notes these recommendations.</i>
6.2.	RELATIONSHIP WITH THE FEDERAL MINISTRY OF EDUCATION (FME)	(i) The relationship between the University and the Federal Ministry of Education was cordial.  (ii) The University utilised the services of the Ministry's Parastatals such as the Joint Admissions and Matriculation Board (JAMB) for admission purposes and this relationship was cordial.	The University should continue to relate with the Federal Ministry of Education and strive to adhere to its directives.	<i>Visitor accepts this recommendation.</i>
6.3.	RELATIONSHIP WITH THE NATIONAL UNIVERSITIES COMMISSION (NUC)	The relationship between the University and the NUC was cordial.	The University should continue to relate with the NUC and adhere to its directives.	<i>Visitor accepts this recommendation.</i>
6.4	THE VISITOR	(i) The Visitor of the University is the President. In the 29 years of the University's existence (1981 to 2010), the	Visitation Panels should be set up in accordance with the provision of section 13, sub-sections (2)	<i>Visitor notes this recommendation.</i>

<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
		<p>Visitor appointed Visitation Panel to the University four (4) times (1981 - 1998, 1999 - 2003 and 2004 - 2010 and 2011 - 2020) with specific Terms of Reference. The Panel observed that there were gaps between the Visitation Exercise which was not in the interest of the University and the Federal Ministry of Education.</p>	<p>and (3) of the Modibbo Adama University of Technology Act. This will ensure smooth and effective running of the University and reliable feedback to the Visitor.</p>	
6.5.	THE HOST COMMUNITY	<p>There was good community relationship with the Host Community, the Local and State Governments. The University made available for use by the community its facilities like Halls and sports grounds. The Adamawa State Government and Sports Clubs in the town made use of the University playground for training athletes and for competitions. Some members of the Host Community were gainfully employed in the three Staff Cooperative Societies operating in the University. Covid-19 vaccines were also made available for interested members of the host community.</p>	<p>The relationship between the University and the Host Community is commendable. The smooth relationship should be sustained.</p>	<p><i>Visitor accepts this recommendation and directs Council and Management to closely scrutinize the community to guard against security breaches.</i></p>
6.6.	SECURITY	<p>The University had a cordial relationship with Security agents/rel-</p>	<p>The relationship between the University and the various secu-</p>	<p><i>Visitor accepts this recommendation.</i></p>

<i>S/No</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
		evant agencies including the Commissioner of Police, represented by the Divisional Police Officer, Representatives of the Director, State Security Service (DSS), Nigeria Security and Civil Defence Corps (NSCDC), and Local Vigilante Group.	rity agencies is commendable and should be sustained.	
6.7.	RELATIONSHIP WITH ALUMNI ASSOCIATION	Since inauguration of the Alumni in 2000, the relationship with the Management has been crisis-free.	The cordial relationship between the University and the Alumni Association should be sustained.	<i>Visitor notes this recommendation.</i>

## TERM OF REFERENCE 7

*"To examine the law establishing the university, including the relationship between the various internal organs, units, and offices and indicate the ways the law has been observed by the competent authorities, and also suggest any modifications to the law."*

<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
7.1.	THE LAW ESTABLISHING THE UNIVERSITY AND THE YEAR OF ESTABLISHMENT	Modibbo Adama University of Technology, Adamawa State was established by the Federal Government in 1986 under Decree No. 13 of 1986, which was published in the Federal Republic of Nigeria (Extraordinary) Official Gazette No. 16, Vol. 73 of 21st March, 1986. The University's operations were within its law.	The University should continue to work in accordance with the law establishing it.	<i>Visitor accepts this recommendation.</i>
7.2.	THE POWERS OF THE UNIVERSITY AND THEIR EXERCISE	The University functions within its mandate and in accordance with the Law establishing it.	The Panel urges the University Management to continue to discharge its mandate in accordance with the enabling law.	<i>Visitor accepts this recommendation.</i>
7.3.	POWERS OF THE CHANCELLOR AND THE PRO-CHANCELLOR	The Panel observed that the Chancellor and Pro-Chancellor exercised their powers in accordance with Law.		<i>Visitor notes this finding.</i>
7.4.	COMPOSITION OF THE COUNCIL OF THE UNIVERSITY		The Council when constituted should continue to discharge its duties within the Law establishing the University.	<i>Visitor notes this recommendation.</i>
7.5.	VISITATION	The Law establishing the University stipulates that the President is the Visitor. The President appoints Visitation Panels to the University. The last Panel visited the University for the period 2004 - 2010. There was delay in the constitution of a Visitation Panel for the period 2011 - 2015.	Government should endeavour to adhere to the five (5) year visitation period interval as stipulated by the Law.	<i>Visitor notes this recommendation.</i>

DATED at Abuja this 20th day of December, 2022.

MUHAMMADU BUHARI, GCFR  
*President, Federal Republic of Nigeria*