



FEDERAL REPUBLIC OF NIGERIA

**Views of the Government of the
Federal Republic of Nigeria
on the
Visitation Panel Report into the Affairs of the
Modibbo Adama University of Technology, Yola
(2011 - 2015)**

DECEMBER, 2022

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**WHITE PAPER ON THE REPORT OF THE VISITATION PANEL INTO THE AFFAIRS
OF MODIBBO ADAMA UNIVERSITY OF TECHNOLOGY, YOLA
(2011–2015)**



ARRANGEMENT OF PARAGRAPHS

Paragraph:

1. Publication of Federal Government White Paper on the Report of the Visitation Panel into the Affairs of Modibbo Adama University of Technology, Yola (2011–2015)

2. Citation.

SCHEDULE

**WHITE PAPER ON THE REPORT OF THE VISITATION PANEL INTO
THE AFFAIRS OF MODIBBO ADAMA UNIVERSITY OF
TECHNOLOGY, YOLA
(2011–2015)**

1. The Federal Government White Paper on the Report of the Visitation Panel into the affairs of Modibbo Adama University of Technology, Yola (2011–2015) as provided in the schedule to this Notice is hereby published in the Federal Government Gazette.

Publication
of Federal
Government
White Paper
on the
Report of
the Visitation
Panel into
the affairs of
Modibbo
Adama
University of
Technology,
Yola (2011–
2015).

2. This Notice may be cited as the “White Paper on the Report of the Visitation Panel into the affairs of Modibbo Adama University of Technology, Yola(2011–2015)”.

Citation.

1.0. INTRODUCTION**1.1. INAUGURATION OF THE VISITATION PANEL**

The 2021 Presidential Visitation Panels of all Federal Universities and Inter-University Centres were inaugurated by the Honourable Minister of Education, Mallam Adamu Adamu on 13th April 2021 at the Idris Abdulkadir Auditorium of the National Universities Commission, Abuja.

1.2. MEMBERSHIP OF THE VISITATION PANEL

Members of the Visitation Panel to the Modibbo Adama University of Technology, Yola were :

- (i) David Iyornongu Ker OON *Chairman*
- (ii) Prof. Kaka Waziri Bukar MON *Member*
- (iii) Orje Ishegh-Nor *Member*
- (iv) Frederick M. Durlong *Member*
- (v) Barr. Ahmed Almustapha OFR *Member*
- (vi) Kanu Okechukwu Collins *Member*
- (vii) Ajayi Michael Olufemi *Secretary*

1.3. TERMS OF REFERENCE

The Visitation Panel was given the following Terms of Reference :

- (i) To inquire into the level of implementation of the white paper on the last visitation report ;
- (ii) To look into the leadership quality of each university in terms of the roles of the Governing Council, the Vice-Chancellors and other principal officers ;
- (iii) To look into the financial management of each institution including statutory allocations and internally generated revenue over the recommended period, and determine whether it was in compliance with appropriate regulations ;
- (iv) To investigate the application of funds, particularly the special grants and loans meant for specific projects in order to determine the status of such projects and their relevance for further funding ;
- (v) To examine the adequacy of the staff and staff development programs of each university ;
- (vi) To determine the relationship between the university and the various statutory bodies it interacts with according to its law for the purposes of supervision, planning, finance, discipline, guidance and any other relationship (i.e. Governing Council, NUC, and the Federal Ministry of Education (FME)) ;
- (vii) To examine the law establishing the university including the relationship between the various internal organs, units and offices and indicate the ways

the law has been observed by the competent authorities, and also suggest any modifications to the law ;

(viii) To trace the historical evolution of the university and take stock of its net achievements and problems as well as its style and direction ;

(ix) To examine the general security in the university and how the university has dealt with it, and recommend appropriate measures ; and

(x) To examine the processes and structures of discipline of students in each university in line with due process of the rule of law.

1.4. Details of the Findings/Observations and Recommendations of the Visitation Panel, as well as the comments indicating recommendations accepted, noted or rejected by the Visitor are contained in a tabular format in sections 2 – 11 of this gazette. The highlights of the Visitor's directives include :

(i) The Visitation Report did not contain the details of implementation of the recommendations of the White Paper on the 2004-2010 Visitation Panel Report despite claims that it had substantially implemented the Visitor's directives ;

(ii) The Visitor is dismayed that Visitation Panel did not address four of the ten items in the Terms of Reference ;

(iii) The Governing Council is urged to commence the process of appointing Principal Officers at least three months to the expiration of the tenure of the incumbent;

(iv) EFCC to investigate the over-spending of IGR by ₦556,647,058 ;

(v) The University Management should explore other means of generating more funds ; and

(vi) The Bursary staff should be given more training on the operations of the GIFMIS and TSA systems.

TERM OF REFERENCE 1

"To inquire into the level of implementation of the White Paper on the last Visitation Panel Report."

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
2.1	IMPLEMENTATION OF THE PREVIOUS WHITE PAPER	<p>(i) The report of the last Visitation Panel to the Federal University of Technology, Yola, (now Modibbo Adama University of Technology, Yola) covered the period 2004 to 2010. The 2021 Visitation Panel observed that the University had to a large extent, implemented the recommendations of the White Paper on the 2004 to 2010 Visitation Panel report. The Panel commended the University Management for setting up a committee on the implementation of the recommendations contained in the White Paper of 2004 to 2010 Visitation Panel.</p> <p>(ii) The Panel observed further that the perimeter fencing of the University was low to secure the boundaries to avoid encroachment. Planting of Gum Arabic trees had been done.</p>	<p>(i) Panel commends the University Management for the initiative of setting up an Implementation Committee on the views of the Government on the 2004 to 2010 Visitation report and urges the Management to do same when the views of Government for the 2011-2015 and 2016 to 2020 Presidential Visitation Panel Reports are released.</p> <p>(ii) The University Management should raise the height of the perimeter fence.</p>	<p><i>Visitor notes these recommendations, but observes that the Visitation Report did not contain the details of implementation of the recommendations of the White Paper on the 2004-2010 Visitation Panel Report.</i></p>

TERMOFREFERENCE2

"To look into the leadership quality of each university in terms of the roles of the Governing Council, the Vice-Chancellors and other principal officers."

<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
3.1.	THE GOVERNING COUNCIL	(i) There were two (2) Governing Councils, constituted as provided for in the Law establishing the University which held regular and special meetings.	The University Council should be commended for convening meetings as and when due.	<i>Visitor notes this recommendation and observes that this is expected of the Council.</i>
3.2.	LEADERSHIP QUALITY OF THE INSTITUTION IN TERMS OF THE ROLES OF THE GOVERNING COUNCIL	(f) The two (2) Governing Councils within the period under review held regular and special meetings in accordance with the law establishing the University. The first Governing Council 2010 - 2012 with an Acting Vice-Chancellor 2012 - 2013 held sixteen (16) regular meetings and two (2) special meetings. (ii) The second Governing Council 2013-2017 held twelve (12) regular meetings. (iii) The Councils performed commendably in respect of regular attendance at meetings and quality of deliberations which covered the functions of the University as stipulated in the Law establishing it.	Subsequent Governing Councils of the University should maintain and improve on the good records established by past Councils.	<i>Visitor notes this recommendation.</i>
3.3.	LEADERSHIP QUALITY OF THE INSTITUTION IN TERMS OF THE ROLES OF THE VICE-CHANCELLOR	Two (2) substantive Vice Chancellors functioned in the University during the period under review, 2009-2014 and 2014-2019 respectively. They provided quality leadership, there was	The Vice-Chancellors should be commended for the good legacy left behind while serving the University. The present and subsequent Vice - Chancellors should	<i>Visitor notes this recommendation.</i>

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		open door policy and maintained excellent relations with Principal Officers, Staff and Students.	emulate their good leadership in steering the affairs of the University.	
34.	LEADERSHIP QUALITY OF THE INSTITUTION IN TERMS OF THE ROLES OF THE REGISTRAR	Two (2) substantive Registrars were duly appointed in the University between 2011 and 2015. The Registrars were conscientious in the performance of their duties in accordance with the law.	(i) The Panel commends the efforts of the past Registrars in ensuring and sustaining peace and harmony in the University. (ii) Subsequent Registrars of the University should maintain and improve on the good records established by past Registrars.	<i>Visitor notes these recommendations.</i>
35.	LEADERSHIP QUALITY OF THE INSTITUTION IN TERMS OF THE ROLES OF THE BURSAR	The Bursar was very competent judging by the fact that there were no records of financial misappropriation during his tenure.	(i) The efforts of the Bursar should be commended. (ii) Subsequent Bursars of the University should maintain and improve on the good records established.	<i>Visitor notes these recommendations.</i>
36.	LEADERSHIP QUALITY OF THE INSTITUTION IN TERMS OF THE ROLES OF THE LIBRARIAN	One substantive and two Acting Librarians functioned in the University during the period under review. The Panel observed that two Librarians served in acting capacity for about six (6) years (2012-2018) which was not healthy for the University.	The Panel urges the Governing Council to commence the process of appointing Principal Officers at least three months to the expiration of the tenure of the incumbent.	<i>Visitor accepts this recommendation and calls for the timely appointment of Principal Officers when a vacancy occurs.</i>

TERMOFREFERENCE3

"To look into the financial management of each institution, including statutory allocations and internally generated revenue over the recommended period, and determine whether it was in compliance with appropriate regulations."

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
4.1.	PROCEDURE	<p>(i) Essential management control tools were put in place to minimize waste.</p> <p>(ii) There was strict compliance with Financial Regulations.</p> <p>(iii) There were prompt renditions of all returns such as monthly transcript, Bank reconciliation statement, Revenue and Expenditure returns.</p> <p>(iv) Funds received for Capital Projects were properly applied as all the projects were fully paid for and no contractor was being owed.</p> <p>(v) The accounts were duly audited with audited Financial Statements available.</p> <p>(vi) There was compliance with the provisions of the Public Procurement Act.</p> <p>(vii) Accounting books and records such as Vote Books, Cash Books, Ledgers, Registers, Bank Reconciliation Statements, Security Books/documents were kept and properly maintained.</p> <p>(viii) Staff under the Bursary Department were exposed to regular training programmes.</p>	<p>(i) More funds should be made available to undertake various Capital projects.</p> <p>(ii) IGR should be increased to augment allocations from the Federal Government.</p> <p>(iii) More Intervention funds (TET Fund and Needs Assessment) should be made available for the development of the University.</p> <p>(iv) The university should explore other means of generating revenue.</p> <p>(v) The University Management should account for the over-spent IGR funds (₦556,647,058) and desist from spending above their means.</p>	<p>Visitor notes recommendations (i), (ii), (iii) (iv) and accepts recommendation (v) and directs EFCC to investigate.</p>

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		<p>(ix) A good system of internal control was in place with functional Internal Audit and Checking Units.</p> <p>(x) There was compliance with the E-payment system and Treasury Single Account (TSA).</p> <p>(xi) Four bank accounts were maintained with CBN in accordance with TSA. All the accounts as listed below were approved by the Office of the Accountant General of the Federation:</p> <ul style="list-style-type: none"> • Assessment Account • Project Account • Capital Account • Revenue Account <p>(xii) A total of ₦14,767,970,696 was received during the period under review, which was sufficient to cover the payment of the sum of ₦13,548,866,684 incurred as personnel cost.</p> <p>(xiii) The University received the sum of ₦470,950,266 on overhead cost and spent same amount during the period under review.</p> <p>(xiv) On capital cost, the University appropriation was ₦1,893,897,342 but received the sum of ₦943,775,451 and expended same.</p>		

<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
		<p>(xv) TETFund and Needs Assessment fund: The University received the sum of ₦5,517,235,799 for TETFund and spent the sum of ₦4,559,831,804. While for Needs Assessment, it received the sum of ₦3,369,616,739 and spent ₦2,933,647,463.</p> <p>(xvi) The University generated the sum of ₦2,946,504,182 and spent ₦3,503,451,240 leaving a deficit of ₦556,947,058. There was shortfall in year 2012 and a rise in subsequent years.</p> <p>(xvii) Management of the funds received by the University: the funds received by the University for Capital projects were properly applied as many Projects were completed with no outstanding liabilities.</p>		

TERMOFREFERENCE4

"Investigate the application of funds, particularly the special grants and loans meant for specific projects in order to determine the status of such projects and their relevance for further funding."

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
5.1.	INVESTIGATING APPLICATION OF FUNDS	<p>(i) All the projects were completed and paid for.</p> <p>(ii) There were no outstanding liabilities.</p> <p>(iii) Projects were completed according to specifications.</p> <p>(iv) Procurement processes were duly followed from procurement planning, advertisement, tenders to the award of contracts.</p> <p>(v) Site signboards were erected to specifications.</p> <p>(vi) Payment vouchers including relevant attachments were raised as evidence of payment to contractors.</p> <p>(vii) Funds released were only applied to the projects proposed by the University and no expenditure was incurred outside authorized projects.</p> <p>(viii) No payment was made to third parties and all payments were made directly into the accounts of those duly engaged for works, goods and services as well as staff training.</p> <p>(ix) All payments were made through e-payment.</p>	<p>(i) More funds should be made available by the government through Appropriation or Interventions for necessary projects.</p> <p>(ii) The University should explore other means of generating more funds internally, by approaching the State Government and well-meaning individuals within the state as well as the Alumni of the University.</p> <p>(iii) The Bursary staff should be given more training on the operations of the GIFMIS and TSA systems.</p> <p>(iv) TETFund should come to the aid of the University over its building (School of Education Technology) that had become dilapidated rather than waiting for five years before maintenance.</p>	<p><i>Visitor notes recommendations (i), (ii), (iv) and accepts recommendation (iii) and directs management to implement.</i></p>

<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
		<p>(x) Mobilization fees paid did not exceed 25 per cent of the contract sum and the contractors provided unconditional bank guarantees from reputable banks as demanded by law. Subsequent payments to the contractors were based on presentation of approved certificates.</p> <p>(xi) The supervising body attested to the level and quality of work executed.</p> <p>(xii) Retention monies deducted were released only after six (6) months after the completion of the projects and confirmation that there were no defects.</p> <p>(xiii) Taxes and VAT were deducted as appropriate and remitted to the relevant tax authorities.</p>		

TERM OF REFERENCE 6

"To determine the relationship between the university and the various statutory bodies it interacts with according to its law for the purpose of supervision, planning, finance, discipline, guidance and any other relationship (i.e., Governing Council, NUC, and the Federal Ministry of Education (FME))."

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
6.1.	RELATIONSHIP BETWEEN THE UNIVERSITY AND THE GOVERNING COUNCIL	There was cordial relationship between the Governing Councils (Chairmen and members) and the Management of the University throughout the periods of the Councils' existence.	<p>(i) Subsequent Governing Councils of the University should maintain and improve on the good records established by past Councils.</p> <p>(ii) Council should be commended for job well done, especially in the appointment of Principal Officers.</p> <p>(iii) Council should be commended for holding meetings as and when due.</p>	<i>Visitor notes these recommendations.</i>
6.2.	RELATIONSHIP WITH THE FEDERAL MINISTRY OF EDUCATION (FME)	<p>(i) Relationship between the University and the Federal Ministry of Education was warm. When the Governing Council was in place, members acted as liaison between the Ministry and the University. The Panel also observed that even at this point, there is still a cordial relationship between the two bodies. General policies on Education emanating from the Ministry are received and implemented.</p> <p>(ii) The University utilised the services of the Ministry's Parastatals such as the Joint Admissions and Ma-</p>	The University should continue to relate with the Federal Ministry of Education and strive to adhere to its directives.	<i>Visitor accepts this recommendation.</i>

S/No.	Item	Observations/Findings by the Visitation Panel	Recommendations by the Visitation Panel	Comments by the Visitor
		triculation Board (JAMB) for admission purposes, and this relationship was cordial.		
63.	RELATIONSHIP WITH THE NATIONAL UNIVERSITIES COMMISSION (NUC)	The relationship between the Management and the NUC was cordial.	The Management should continue to relate well with the NUC, and adhere to its directives.	<i>Visitor accepts this recommendation.</i>
64	THE VISITOR	(i) The Visitor to the University is the President. In the 29 years of the University's existence (1981 to 2010), the Visitor appointed Visitation Panel to the University three (3) times; 1981 - 1998, 1999 - 2003 and 2004 - 2010 with specific Terms of Reference. The Panel observed that there are gaps between the Visitation Exercise which was not in the interest of the University and the Ministry.	Visitation Panels should be set up in accordance with the provision of section 13, sub-sections (2) and (3) of the Modibbo Adama University of Technology Act. This will ensure smooth and effective running of the University and reliable feedback to the Visitor.	<i>Visitor notes this recommendation.</i>
65.	THE HOST COMMUNITY	There was good community relationship with the Host Community, the Local and State Governments. The University made available for the use of the community its facilities like Halls and sports grounds. The Adama State Government and clubs in the town make use of the University playground for training athletes and for competitions. Some members of the Host Community are gainfully employed in the three Staff Cooperative Societies operating in the University.	The relationship between the University and the Host Community is commendable. The smooth relationship should be maintained.	<i>Visitor accepts this recommendation and emphasises the need for close cooperation to guard against security breaches.</i>

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<i>S/No.</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
66.	SECURITY	<p>The University had a warm relationship with Security agents/relevant agencies including the Commissioner of Police, represented by the Divisional Police Officer, Representatives of the Director, State Security Service (DSS), Nigeria Security and Civil Defence Corps (NSCDC), and Local Vigilante Group.</p>	<p>The relationship between the University and the various security agencies is commendable and should be sustained.</p>	<p><i>Visitor accepts this recommendation and emphasizes the importance of sustaining a cordial relationship with security agencies.</i></p>
67.	RELATIONSHIP WITH ALUMNI ASSOCIATION	<p>The Alumni was inaugurated by the then Vice - Chancellor in 2000. The Alumni is charged with the responsibilities of intervening, coordinating, empowering, promoting social interactions and also fostering the spirit of oneness among its members and the University.</p> <p>Since the inauguration of the Alumni in 2000, the relationship with the Management has been crisis-free.</p>	<p>The harmonious relationship between the University and the Alumni Association should be sustained.</p>	<p><i>Visitor notes this recommendation.</i></p>

TERMOFREFERENCE7

"To examine the law establishing the university, including the relationship between the various internal organs, units, and offices and indicate the ways the law has been observed by the competent authorities, and also suggest any modifications to the law."

<i>S/No</i>	<i>Item</i>	<i>Observations/Findings by the Visitation Panel</i>	<i>Recommendations by the Visitation Panel</i>	<i>Comments by the Visitor</i>
7.1.	THE LAW ESTABLISHING THE UNIVERSITY AND THE YEAR OF ESTABLISHMENT	Modibbo Adama University of Technology, Adamawa State was established by the Federal Government in 1986 under Decree No. 13 of 1986, which was published in the Federal Republic of Nigeria (Extraordinary) Official Gazette No. 16, Vol. 73 of 21st March, 1986.	The University should continue to work in accordance with the law establishing it.	<i>Visitor accepts this recommendation.</i>
7.2.	THE POWERS OF THE UNIVERSITY AND THEIR EXERCISE	The University's operations were within its law.	Management should continue to discharge its mandate in accordance with the enabling law.	<i>Visitor accepts this recommendation.</i>
7.3.	POWERS OF THE CHANCELLOR AND THE PRO-CHANCELLOR	The Chancellor and Pro-Chancellor exercised their powers in accordance with Law.		<i>Visitor notes this finding.</i>
7.4.	COMPOSITION OF THE COUNCIL OF THE UNIVERSITY		The Council, when constituted should continue to discharge its duties within the Law establishing the University.	<i>Visitor notes this recommendation.</i>
7.5.	VISITATION	The Law establishing the University stipulates that the President is the Visitor. The last Panel visited the University for the period 2004 - 2010. There was a gap between the last Visitation Panel of 2004 - 2010 and the present Visitation Panel of 2011 - 2020.	Government should endeavour to adhere to the five (5) year visitation period interval as stipulated by the Law establishing the University for the smooth running of the institution.	<i>Visitor notes this recommendation.</i>

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DATED at Abuja this 20th day of December, 2022.

MUHAMMADU BUHARI, GCFR
President, Federal Republic of Nigeria